

#### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

#### REGION 5 77 WEST JACKSON BOULEVARD CHICAGO, IL 60604-3590

AUG 2 5 2009

REPLY TO THE ATTENTION OF:

LC-8J

<u>CERTIFIED MAIL</u> <u>Receipt No 7001 0320 0006 0189 4045</u>

Mr. Mark Visconti Alden Leeds Inc. 55 Jacobus Avenue, Suite 1 South Kearny, New Jersey 07032

Consent Agreement and Final Order, Docket No.

FIFRA-05-2009-0020

Dear Mr. Visconti:

Enclosed pleased find a copy of a fully executed Consent Agreement and Final Order concerning violations of the Federal Insecticide Fungicide & Rodenticide Act (FIFRA), 7 §§ U.S.C.136 et seq., in resolution of the above case. This document was filed on August 25, 2009 with the Regional Hearing Clerk.

The civil penalty in the amount of \$10,400 is to be paid in the manner described in paragraphs 51 and 52. Please be certain that the number **BD 2750945P017** and the docket number are written on both the transmittal letter and on the check. Payment is due by September 24, 2009(within 30 calendar days of the filing date).

Thank you for your cooperation in resolving this matter.

Sincerely,

Terence Bonace

Pesticides and Toxics Compliance Section

Jereme Borace

**Enclosures** 

cc: Marcy Toney, Regional Judicial Officer/C-14J (w/Encl.)

Eric Volck, Cincinnati Finance/MWD (w/Encl.)

## UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 5

In the Matter of:	) Docket No. FIFRA-05-2009-0020
Alden Leeds Inc.	ý
South Kearny, New Jersey	
	) Under Section 14(a) of the Federal ) Insecticide, Fungicide, and Rodenticide
Respondent.	Act, 7 U.S.C. § 136/(a) E G E J V E
	AUG 25 2009
Company	REGIONAL HEARING CLERK

# Consent Agreement and Final Order Preliminary Statement

REGIONAL HEARING CLERK USEPA REGION 5

- 1. This is an administrative action commenced and concluded under Section 14(a) of the Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA), 7 U.S.C. § 136l(a), and Sections 22.13(b) and 22.18(b)(2) and (3) of the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits (Consolidated Rules) as codified at 40 C.F.R. Part 22.
- The Complainant, the Director of the Land and Chemicals Division,
   U.S. Environmental Protection Agency, Region 5, has been delegated the authority to settle this matter.
- 3. The Respondent is Alden Leeds Inc. (Alden), a corporation doing business in the State of New Jersey.
  - 4. Where the parties agree to settle one or more causes of action before the filing of a complaint, the administrative action may be commenced and concluded simultaneously by the issuance of a consent agreement and final order (CAFO). 40 C.F.R. § 22.13(b).

- 5. The parties agree that settling this action without the filing of a complaint or the adjudication of any issue of fact or law is in their interest and in the public interest.
- 6. Respondent consents to the assessment of the civil penalty specified in this CAFO, and to the terms of this CAFO.

#### Jurisdiction and Waiver of Right to Hearing

- 7. Respondent admits the jurisdictional allegations in this CAFO and neither admits nor denies the factual allegations in this CAFO.
- 8. Respondent waives its right to request a hearing as provided at 40 C.F.R. § 22.15(c), any right to contest the allegations in this CAFO, and its right to appeal this CAFO.
  - 9. Respondent certifies that it is complying with FIFRA, 7 U.S.C. §§ 136 to 136y.

#### Statutory and Regulatory Background

- 10. 40 C.F.R. §152.132 states that the registrant may distribute or sell his registered product under another person's name and address instead of (or in addition to) his own. Such distribution and sale is termed "supplemental distribution" and the product is referred to as a "distributor product."
- 11. 40 C.F.R. §152.132 states that the distributor is considered an agent of the registrant for all intents and purposes under the Act, and both the registrant and the distributor may be held liable for violations pertaining to the distributor product.
- 12. 40 C.F.R. §152.132 states that supplemental distribution is permitted upon notification to the Agency if all the following conditions are met:
  - (a) The registrant has submitted to the Agency for each distributor product a

statement signed by both the registrant and the distributor listing the names and addresses of the registrant and the distributor, the distributor's company number, the additional brand name(s) to be used, and the registration number of the registered product.

- (b) The distributor product is produced, packaged and labeled in a registered establishment operated by the same producer (or under contract in accordance with 40 C.F.R. §152.30) who produces, packages, and labels the registered product.
- (c) The distributor product is not repackaged (remains in the producer's unopened container).
- (d) The label of the distributor product is the same as that of the registered product, except that: (1) The product name of the distributor product may be different (but may not be misleading); (2) The name and address of the distributor may appear instead of that of the registrant; (3) The registration number of the registered product must be followed by a dash, followed by the distributor's company number (obtainable from the Agency upon request); (4) The establishment number must be that of the final establishment at which the product was produced; and (5) Specific claims may be deleted, provided that no other changes are necessary.
- (e) Voluntary cancellation of a product applies to the registered product and all distributor products distributed or sold under that registration number. The registrant is responsible for ensuring that distributors under his cancelled registration are notified and comply with the terms of the cancellation.
- 13. Section 12(a)(1)(E) of FIFRA, 7 U.S.C. § 136j(a)(1)(E), states that it is unlawful for any person in any state to distribute or sell to any person any pesticide that is misbranded.

- 14. Section 2(q)(1)(D) of FIFRA, 7 U.S.C. § 136(q)(1)(D), states that a pesticide is "misbranded" if its label does not bear the registration number assigned under section 7 of FIFRA to each establishment in which it was produced.
- 15. Section 2(q)(2)(C) of FIFRA, 7 U.S.C. § 136(q)(2)(C), states that a pesticide is "misbranded" if there is not affixed to its container, and to the outside container or wrapper of the retail package, a label bearing the registration number assigned to the pesticide under FIFRA.
- 16. The term "distribute or sell" means "to distribute, sell, offer for sale, hold for distribution, hold for sale, hold for shipment, ship, deliver for shipment, release for shipment, or receive and (having so received) deliver or offer to deliver." 7 U.S.C. § 136(gg).
- 17. A "pesticide" is, among other things, any substance or mixture of substances intended for preventing, destroying, repelling, or mitigating any pest. 7 U.S.C. § 136(u).
- 18. A "pest" is any insect, rodent, nematode, fungus, weed, or any other form of terrestrial or aquatic plant or animal life or virus, bacteria, or other micro-organism which the Administrator of EPA declares to be a pest under Section 25(c)(1) of FIFRA. 7 U.S.C. § 136(t).
- 19. The Administrator of EPA may assess a civil penalty against any registrant, wholesaler, retailer, or other distributor who violates any provision of FIFRA of up to \$6,500 for each offense that occurred after March 15, 2004 through January 12, 2009, pursuant to Section 14(a)(1) of FIFRA, 7 U.S.C. § 136*l*(a)(1), and 40 C.F.R. Part 19.

#### Factual Allegations and Alleged Violations

20. Respondent is a "person" as defined at Section 2(s) of FIFRA, 7 U.S.C. § 136(s).

- 21. On or about February 18, 1968, Alden, located at 55 Jacobus Avenue, South Kearny, New Jersey, 07032, registered its pesticide product, "NUCLO 7 Days Tablets 3" Chlorinating 5.7 oz." with EPA
- 22. The EPA assigned EPA Registration Number (EPA Reg. No.) 7124-18 to Alden's pesticide product, "NUCLO 7 Days Tablets 3" Chlorinating 5.7 oz."
- 23. On or about August 1, 1989, Alden and Fun In Motion, Inc. d/b/a F.I.M. Stores (FIM) submitted a "Notice of Supplemental Distribution of a Registered Pesticide Product" (EPA Form 8570-5) to U.S. EPA, which allowed FIM to distribute Alden's registered pesticide product, "NUCLO 7 Days Tablets 3" Chlorinating 5.7 oz.," EPA Reg. No. 7124-18, under FIM's brand name, "H2O Specialties Slow Dissolving Chlorinating Large Tabs."
  - 24. FIM's distributor company number is 59273.
- 25. Therefore, the EPA Reg. No. for the pesticide product "H2O Specialties Slow Dissolving Chlorinating Large Tabs" is 7124-18-59273.
- 26. "NUCLO 7 Days Tablets 3" Chlorinating 5.7 oz.," also known as "H2O Specialties Slow Dissolving Chlorinating Large Tabs," is a "pesticide" as that term is defined in Section 2(u) of FIFRA, 7 U.S.C. § 136(u).
- 27. On December 18, 2007, an inspector employed by the Illinois Department of Agriculture and authorized to conduct inspections under FIFRA conducted an inspection at FIM's place of business located at 1500 N. Larkin Avenue in Joliet, IL 60435.
- 28. During the December 18, 2007 inspection, the inspector observed the product "H2O Specialties Slow Dissolving Chlorinating Large Tabs" on the retail store shelf.

- 29. The containers of the product "H2O Specialties Slow Dissolving Chlorinating Large Tabs" bore the UPC code 2533612040.
- 30. During the December 18, 2007 inspection, the product "H2O Specialties Slow Dissolving Chlorinating Large Tabs" was being distributed or sold.
- 31. During the December 18, 2007 inspection, the inspector observed that the containers of "H2O Specialties Slow Dissolving Chlorinating Large Tabs," did not bear the EPA Reg. No. 7124-18-59273.
- 32. During the December 18, 2007 inspection, the inspector observed that the containers of "H2O Specialties Slow Dissolving Chlorinating Large Tabs," did not bear an EPA Establishment Number (Est. No.).
- 33. On or about December 18, 2007, FIM was distributing or selling "H2O Specialties Slow Dissolving Chlorinating Large Tabs," EPA Reg. No. 7124-18-59273, as those terms are defined in Section 2(gg) of FIFRA, 7 U.S.C. § 136(gg).
- 34. On December 20, 2007, an inspector employed by the Illinois Department of Agriculture and authorized to conduct inspections under FIFRA conducted an inspection at FIM's place of business at 700 W. Highway (Route 30), New Lenox, Illinois 60451.
- 35. During the December 20, 2007 inspection, the inspector observed the product "H2O Specialties Slow Dissolving Chlorinating Large Tabs" on the store shelf.
- 36. During the December 20, 2007 inspection, the product "H2O Specialties Slow Dissolving Chlorinating Large Tabs" was being distributed or sold.

- 37. During the December 20, 2007 inspection, the inspector observed that the containers of "H2O Specialties Slow Dissolving Chlorinating Large Tabs," did not bear the EPA Reg. No. 7124-18-59273.
- 38. During the December 20, 2007 inspection, the inspector observed that the containers of "H2O Specialties Slow Dissolving Chlorinating Large Tabs," did not bear an EPA Est.

  No.
- 39. On or about December 20, 2007, FIM was distributing or selling "H2O Specialties Slow Dissolving Chlorinating Large Tabs," EPA Reg. No. 7124-18-59273, as those terms are defined in Section 2(gg) of FIFRA, 7 U.S.C. § 136(gg).
- 40. On February 6, 2008, an inspector employed by the Illinois Department of Agriculture and authorized to conduct inspections under FIFRA conducted an inspection at FIM's place of business at 490 Windy Point Drive, Glendale Heights, IL 60139.
- 41. During the February 6, 2008 inspection, the warehouse manager at this FIM facility confirmed that Alden Leeds manufactured "H2O Specialties Slow Dissolving Chlorinating Large Tabs," EPA Reg. No. 7124-18-59273.
- 42. During the February 6, 2008 inspection, the inspector collected shipping records showing the shipment of "H20 Specialties Slow Dissolving Chlorinating Large Tabs" from Alden to FIM.
- 43. On or about July 10, 2007, Alden distributed or sold "H20 Specialties Slow Dissolving Chlorinating Large Tabs" to FIM, as those terms are defined in Section 2(gg) of FIFRA, 7 U.S.C. § 136(gg).

#### Count 1

- 44. Complainant incorporates by reference the allegations contained by Paragraphs 1 through 43 of the Complaint.
- 45. On or about December 18, 2007, FIM was distributing or selling a pesticide product, "H2O Specialties Slow Dissolving Chlorinating Large Tabs," that was misbranded, as that term is defined by Sections 2(q)(1)(D) and 2(q)(2)( C) of FIFRA, 7 U.S.C. §§ 136(q)(1)(D) and 136(q)(2)( C) because the label on the pesticide product did not bear the EPA Reg. No. and EPA Est. No.
- 46. The distribution or sale of the misbranded pesticide, "H20 Slow Dissolving Chlorinating Large Tabs," constitutes an unlawful act pursuant to Section 12(a)(1)(E) of FIFRA, 7 U.S.C. § 136j(a)(1)(E) and subjects Respondent to the issuance of an Administrative Complaint assessing a civil penalty under Section 14(a) of FIFRA, 7 U.S.C. §136l(a).

#### Count 2

- 47. Complainant incorporates by reference the allegations contained by Paragraphs 1 through 43 of the Complaint.
- 48. On or about December 20, 2007, FIM was distributing or selling a pesticide product, "H2O Specialties Slow Dissolving Chlorinating Large Tabs," that was misbranded, as that term is defined by Sections 2(q)(1)(D) and 2(q)(2)(C) of FIFRA, 7 U.S.C. §§ 136(q)(1)(D) and 136(q)(2)(C) because the label on the pesticide product did not bear the EPA Reg. No. and EPA Est. No.

49. The distribution or sale of the misbranded pesticide, Slow Dissolving Chlorinating Large Tabs, constitutes an unlawful act pursuant to Section 12(a)(1)(E) of FIFRA, 7 U.S.C. § 136j(a)(1)(E) and subjects Respondent to the issuance of an Administrative Complaint assessing a civil penalty under Section 14(a) of FIFRA, 7 U.S.C. §136l(a).

#### Civil Penalty

- 50. Pursuant to Section 14(a)(4) of FIFRA, 7 U.S.C. § 136l(a)(4), Complainant determined that an appropriate civil penalty to settle this action is \$10,400. In determining the penalty amount, Complainant considered the appropriateness of the penalty to the size of Respondent's business, the effect on Respondent's ability to continue in business, and the gravity of the violation. Complainant also considered EPA's *Enforcement Response Policy* for FIFRA Section 7(c)(ERP), dated June 2007.
- 51. Within 30 days after the effective date of this CAFO, Respondent must pay a \$10,400 civil penalty for the FIFRA violation. Respondent must pay the penalty by sending a cashier's or certified check, payable to the "Treasurer, United States of America," to: for a check sent by regular U.S. Postal Service mail:

U.S. EPA Fines and Penalties Cincinnati Finance Center P.O. Box 979077 St. Louis, MO 63197-9000 for a check sent by overnight mail:

U.S. Bank 1005 Convention Plaza Mail Station SL-MO-C2GL St. Louis, MO 63101

The check must note the case title, the docket number of this CAFO and the billing document (BD) number.

52. A transmittal letter, stating, Respondent's name, the case title, Respondent's complete address, the case docket number and the BD number must accompany the payment.

Respondent must send a copy of the check and transmittal letter to:

Regional Hearing Clerk (E-13J) U.S. EPA, Region 5 77 West Jackson Blvd. Chicago, IL 60604

Mr. Terence R. Bonace (LC-8J)
Pesticides and Toxics Compliance Section
U.S. EPA, Region 5
77 West Jackson Blvd.
Chicago, IL 60604

Mrs. Nidhi O'Meara (C-14J) Office of Regional Counsel U.S. EPA, Region 5 77 West Jackson Blvd. Chicago, IL 60604

- 53. This civil penalty is not deductible for federal tax purposes.
- 54. If Respondent does not pay the civil penalty timely, EPA may refer the matter to the Attorney General who will recover such amount by action in the appropriate United

States district court under Section 14(a)(5) of FIFRA, 7 U.S.C. § 136*l*(a)(5). The validity, amount and appropriateness of the civil penalty are not reviewable in a collection action.

55. Pursuant to 31 C.F.R. § 901.9, Respondent must pay the following on any amount overdue under this CAFO. Interest will accrue on any amount overdue from the date payment was due at a rate established by the Secretary of the Treasury. Respondent must pay a \$15 handling charge each month that any portion of the penalty is more than 30 days past due. In addition, Respondent must pay a 6 percent per year penalty on any principal amount 90 days past due.

#### **General Provisions**

- 56. This CAFO resolves only Respondent's liability for federal civil penalties for the violation and facts alleged in the CAFO.
- 57. This CAFO does not affect the right of the EPA or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law.
- 58. This CAFO does not affect Respondent's responsibility to comply with FIFRA and other applicable federal, state, and local laws.
  - 59. This CAFO is a "final order" for purposes of EPA's ERP for FIFRA.
  - 60. The terms of this CAFO bind Respondent, its successors, and assigns.
- 61. Each person signing this agreement certifies that he or she has the authority to sign for the party whom he or she represents and to bind that party to its terms.
  - 62. Each party agrees to bear its own costs and attorney's fees in this action.
  - 63. This CAFO constitutes the entire agreement between the parties.

### Alden Leeds Inc., Respondent

8/4/09	Markelucant
Date	Mark Visconti, General Manager
	Alden Leeds Inc.
United States Environmental	Protection Agency, Complainant
6/20/09	_ All Teller
Date	for Margaret M. Guerriero
	Director
	Land and Chemicals Division

In the Matter of: Alden Leeds Inc. Docket No. FIFRA-05-2009-0020

#### Final Order

This Consent Agreement and Final Order, as agreed to by the parties, shall become effective immediately upon filing with the Regional Hearing Clerk. This Final Order concludes this proceeding pursuant to 40 C.F.R. §§ 22.18 and 22.31. IT IS SO ORDERED.

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Bharat Mathur

Acting Regional Administrator

United States Environmental Protection Agency

Region 5

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REGIONAL HEARING CLERK USEPA REGION 5

> S. ENVIRONMENTAL ROTECTION AGENCY

> > AUG 0.5 2009

OFFICE OF REGIONAL COUNSEL

#### **CERTIFICATE OF SERVICE**

I hereby certify that the original signed copy of the Consent Agreement and Final Order in resolution of the civil administrative action involving Alden Leeds Inc. was filed on August 25, 2009, with the Regional Hearing Clerk (E-19J), U.S. Environmental Protection Agency, Region 5, 77 West Jackson Boulevard, Chicago, Illinois 60604, and that I mailed by Certified Mail, Receipt No. 7001 0320 0006 0189 4045, a copy of the original to the Respondents:

Mark Visconti Alden Leeds Inc. 55 Jacobus Avenue, Suite 1 South Kearny, New Jersey 07032

and forwarded copies (intra-Agency) to:

Marcy Toney, Regional Judicial Officer, ORC/C-14J Nidhi O'Meara, Counsel for Complainant/C-14J Eric Volck, Cincinnati Finance/MWD

Frederick Brown

Pesticides and Toxics Compliance Section

U.S. EPA - Region 5

77 West Jackson Boulevard Chicago, Illinois 60604-3590

Docket No. FIFRA-05-2009-0020

AUG 25 2009

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